



# *GOVERNMENT OF ASSAM*

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ASSAM*

STATEMENTS RELATING TO INFORMATION ON  
LOCAL BODIES SUBMITTED TO THIRTEENTH FINANCE COMMISSION

2008

FINANCE DEPARTMENT (SFC CELL)  
GOVERNMENT OF ASSAM,  
DISPUR.

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## LOCAL BODIES

### Issues on which detailed notes are required

1. What is the status of setting up of SFCs? The award period may be specified. The principles laid down by the last SFC (for which recommendations are being currently implemented or have been implemented) for assignment of taxes/devolution/grants-in-aid to PRIs and ULBs and the implementation of these SFC recommendations may be given in detail. (See Schedule-1) If any of the recommendations have not been accepted, please provide reasons.

Ans: Consequent upon the 73<sup>rd</sup> constitutional amendment and in pursuance of the provisions of Article 243 I read with the provisions of Section 2 (1) of the Assam Finance Commission (Miscellaneous Provisions) Act, 1995 the Government of Assam (GOA) has so far constituted three State Finance Commissions (SFC) as per details indicated in Table- 1 below:

Table- 1  
STATE FINANCE COMMISSION

<u>SFC</u>	<u>Date of Constitution</u>	<u>Date of report Submission</u>	<u>Date of ATR</u>	<u>Period covered</u>
First SFC	23-06-1995	29-02-1996	18-03-1996	1996-97 to 2000-01
Second SFC	18-04-2001	18-08-2003	07-02-2006	2001-02 to 2005-06
Third SFC	06-02-2006 reconstituted on 03-07-2006	31-03-2007 (Interim Report)	In the process of acceptance	2006-07 & 2007-08
		27-03-2008 (Final Report)		2008-09 to 2010-11

The principles laid down by the first, the second and the third SFC did not favour assignment of taxes to local bodies. They recommended devolution in the shape of sharing of the net proceeds of taxes and duties collected by the State Government to be supplemented by grants-in-aid on a selective basis. The first SFC recommended devolution of 2 pc of the net proceeds of state taxes, the second SFC stepped it upto 3.5 pc, the interim report of the third SFC recommended 10 pc while the final report raised it to 25 pc.

In regard to the principles of inter se distribution of the divisible pool between the rural and urban local bodies and also among different tiers and units, the 1<sup>st</sup> SFC adopted the sole criterion of population as per 1991 census as the basis of inter se distribution.

The 2<sup>nd</sup> SFC, at the first instance, made rural-urban bifurcation of the divisible pool on the basis of their respective population as per 1991 census. The rural divisible pool was then allocated among the districts on the basis of a composite index having three indicators with weightage viz, (i) rural population 50 pc, (ii) rural area 25 pc and (iii) per capita district domestic product of primary sector 25 pc.

The district-wise rural allocation was then vertically apportioned among the three tiers of Zilla Parishad, Anchalik Panchayat and Gaon Panchayat at the ratio of 10:30:60 respectively. The horizontal allocation among the APs and GPs was made on the basis of their respective population.

The urban divisible pool was allocated among Gauhati Municipal Corporation, Municipal Boards and Town Committees on the basis of a composite index of (i) population 50 pc, (ii) urban geographical area 25 pc, (iii) infrastructure index 12.5 pc and (iv) per capita tax collection 12.5 pc.

The infrastructure index was constructed using three parameters viz, (i) length of surface road, (ii) length of pucca drains and (iii) number of street lights. Equal weightage was given to all of them.

The 3<sup>rd</sup> SFC has recommended rural-urban division of the divisible pool on the basis of (a) population and (b) density of population. Out of the total amount in the divisible pool, 80 pc will be distributed in proportion to the actual rural-urban population and 20 pc in proportion to their respective density of population.

In the first stage, the rural allocation will be horizontally allocated among different districts on the basis of (i) population 50pc, (ii) geographical area 25 pc and (iii) per capita district domestic product of primary sector 25 pc.

In the second stage, district fund will be vertically apportioned among the three tiers in the ratio of 20:30:50 to ZP, AP and GP respectively. In the final stage, shares of each AP and each GP will be determined on the basis of their respective population.

In case of ULBs, the urban allocation will be horizontally apportioned among corporation, MBs and TCs on the basis of (i) population 50 pc, (ii) geographical area 25 pc, (iii) index of infrastructure 12.5 pc and (iv) per capita tax effect 12.5 pc. The infrastructure index has been based on three parameters viz, (i) length of surface road, (ii) length of pucca drains and (iii) number of street lights giving equal weightage to each.

However, the status of implementation of the recommendations of SFCs have been rather tardy. The recommendations of the first SFCs though accepted have not been implemented. The recommendations of the second SFC were partially accepted. However, implementation of the recommendations of the third SFC is under active consideration of government albeit its acceptance being in the process till now. A separate panchayat window has been opened in the state budget for 2007-08 and 2008-09 and adhoc provision has been made pending acceptance of the recommendations of 3<sup>rd</sup> SFC.

2. The amounts recommended by SFCs under different categories of transfers (such as assignments of taxes, devolution, grants-in-aid) and on own tax and non-tax domain.

Ans : The amounts recommended by successive SFCs under different categories of transfer are indicated in the Table- 2 below. Other than devolution, no assignment of taxes was recommended by the SFCs. However, 3<sup>rd</sup> SFC has recommended additional devolution to ZPs and APs to meet the salary requirements of DRDA and Block staff respectively.

Table- 2  
TRANSFER RECOMMENDED BY SFCs  
(Rs. in crores)

SFC	Devolution	Additional Devolution	Grants
<b>First SFC</b>			
1996 - 1997	17.83	-	0.26
1997 - 1998	20.06	-	0.13
1998 - 1999	22.50	-	0.13
1999 - 2000	25.16	-	0.13
2000 - 2001	28.20	-	0.13
<b>Second SFC</b>			
2001 - 2002	54.49	-	10.00
2002 - 2003	60.64	-	10.00
2003 - 2004	68.41	-	10.00
2004 - 2005	77.12	-	10.00
2005 - 2006	87.14	-	10.00
<b>Third SFC</b>			
2006 - 2007	Nil	Nil	Nil
2007 - 2008	363.77	-	81.24
2008 - 2009	882.11	79.55	210.98
2009 - 2010	933.26	85.92	144.60
2010 - 2011	984.96	92.79	156.64

3. The impact on the Consolidated Fund of the State on account of implementation of SFC Recommendations. Annual financial implication of accepting each of the recommendations. The impact on the Consolidated Fund of the SFC recommendations accepted by the State Government. Efforts made to raise revenues to meet the additional requirement and results thereof.

Ans.: As stated earlier even the accepted recommendations of the first and the second SFC could not be implemented due to reasons explained. Therefore, the annual financial implication and the impact on the Consolidated Fund of the State on account of the SFC recommendations are not yet visible. However, the recommendations of the third SFC are under the process of acceptance and its annual financial implication and impact on the Consolidated Fund of the State will be substantial as shown in Table- 2 above.

4. Are adjustments made by the State Governments against the funds to be devolved to local Bodies as per State Finance Commission recommendations for any reason, including recovery of arrears of dues for electricity and water supply. How many such instances have there been since 2002-03? Details may be given.

Ans: So far no adjustment has been made by the State Government against fund transferred to local bodies as per SFC recommendations.

5. What is the status of implementation of recommendations of the Eleventh Finance Commission? Efforts made to raise resources of Local Bodies for pursuance and results thereof – Utilisation of grants recommended by EFC – Arrangements for maintenance of accounts of Village level Panchayats and Intermediate level Panchayats – Status of creation of data base relating to the finances of local bodies – Arrangements made for audit of Panchayat and Urban Local Bodies and status thereof.

Ans: The Eleventh Finance Commission (EFC) awarded Rs. 233.45 crores during the period 2000-2005 as grants-in-aid to the PRIs for maintenance of core civic services. Out of this amount, Rs. 5.38 crores was earmarked for maintenance of accounts and another Rs. 10.82 crores for creation of a database. The actual release by GOI during the period was Rs. 116.72 crores which was fully utilised.

The amount awarded by EFC for ULBs during the same period was Rs. 21.54 crores, out of which Rs. 0.31 crore was earmarked for creation of database. Actual release by GOI during the period was Rs. 10.77 crores which was fully utilised.

In regard to maintenance of accounts both for PRIs and ULBs, the cash book with double entry system has been introduced and the formats suggested by C &AG are being adopted. Audit of ULBs, and PRIs has been entrusted to the Director of Audit (Local Fund), Assam, who will conduct the audit under the technical supervision and advice of the C &AG.

In regard to creation of database, the grants recommended by EFC was mainly utilised for upgradation of database at the head quarters. The major hurdle in this regard has been the non-availability of suitable accommodation particularly at the GP level, as a result hardly about 50 pc of the recommended grants could be availed. Nevertheless, a beginning has been made and it is expected that in course of time it will penetrate to the grass root level.

6. What is the status of implementation of the recommendations of the Twelfth Finance Commission? Has a permanent SFC Cell been seated? On how many occasions was interest paid by the State Government on account of delays in passing on TFC grants to local bodies? What is the status of recovery of O&M costs related to water supply? The number of water supply schemes taken over by Panchayats since 2005-06? Details of PPP/other mechanisms to develop and enhance services for solid waste management in ULBs. Whether any methods like GIS have been used for mapping of properties in urban areas and use of computerisation in financial management? Whether suggestions made by TFC in respect of SFCs in paras 8.29 to 8.37 and 8.54 of the Report have been adopted? Details may be given.

Ans: The Twelfth Finance Commission (TFC) awarded grants-in-aid of Rs. 526 crores for the PRIs and Rs. 55 crores for the ULBs for the quinquennium 2005 to 2010. The year wise figures of amount recommended by TFC, released by GOI and utilized by local bodies are shown in Table- 3 below.

Table- 3  
TFC AWARD FOR LOCAL BODIES  
(Rs in crores)

Year	TFC Award	Amount released by GOI	Amount utilized by LBs
<b>PRIs</b>			
2005 - 2010	526.00	-	-
2005 - 2006	105.20	52.60	-
2006 - 2007	105.20	-	52.60
2007 - 2008	105.20	105.20	52.60
<b>ULBs</b>			
2005 - 2010	55.00	-	-
2005 - 2006	11.00	5.50	5.50
2006 - 2007	11.00	-	-
2007 - 2008	11.00	11.00	-

A permanent SFC Cell under the State Finance Department is yet to be set up. However, a temporary SFC Cell with minimum staff has been recently set up headed by an IAS officer of the rank of Additional Secretary in Finance Department not only to collect data but also to monitor progress of implementation of Central Finance Commission (i.e. TFC) and State Finance Commission recommendations including funds released by GOI under various Centrally Sponsored Schemes and State's share thereof. This will form the nucleus of a future permanent Cell.

As of now the State Government has not paid penal interest on account of delays in passing on TFC grants to local bodies. By and large, ULBs are collecting user charges from the beneficiaries of water supply schemes to meet, at least, partially the O & M costs. No water supply scheme has been taken over by the PRIs since 2005-06.

So far, public-private partnership has not been experimented in the matter of solid waste management in ULBs. However, Gauhati Municipal Corporation (GMC) has been doing out-sourcing of the services connected with the solid waste management. The jobs are allotted to private parties on contractual basis and they carry out the activities under the direct control and supervision of GMC authorities. The efforts made in out-sourcing of the services have met with considerable success. GIS method has not been used for mapping of urban properties as yet. It is however, contemplated to use this method in GMC for mapping of properties located in Guwahati.

By and large, the suggestions made by TFC in respect of SFCs have been adopted. Due to unavoidable reasons, some of the suggestions of TFC could not be adopted.

The convention established at the national level of accepting the principal recommendations of the finance commission without modification could not be followed by the State in respect of the recommendations of the first and second SFC. It would be the endeavour of the state to accept and implement the recommendation of the third SFC which is presently under the process of acceptance.

The SFCs have, no doubt, made an estimation and analysis of the finances of the state government and the third SFC has made an estimation of state finances of the pre and post transfer stages. Such estimation and analysis made in respect of the finances of local bodies cannot be said to be accurate and full proof in view of acute data constraint. SFCs in general have made host of suggestions for generating additional resources by the local bodies but they stopped short of quantifying the amount from such measures. Only the third SFC has quantified certain amount to be raised additionally by the PRIs.

Since devolution of function, functionaries and fund to LBs in respect of the transferred subjects has yet not taken a concrete shape, it is rather difficult for the SFCs to make any normative assessment of revenue and expenditure of the LBs.

In regard to constitution of SFCs, generally people of eminence and competence are considered for appointment as Chairman and Members. Delay in constitution of the SFCs and the mis-match between setting up of SFC with that of CFC is sought to be gradually narrowed down. It is hoped that the time frame suggested by the TFC for constitution of the SFC will be maintained henceforth.

The rules prescribing the qualifications of Chairpersons and members of SFC has already been framed and enacted under the Assam Finance Commission (Miscellaneous Provision) Act, 1995. However, appointments of Chairperson and members on full time basis become difficult at times due to dearth of personnels from specific disciplines who can devote full time services.

Formats prescribed by C&AG for maintenance of accounts of local bodies have been adopted.

A beginning has made in the matter of identifying the issues which require action on the part of the Central Government to augment the Consolidated Fund of the state and the 3<sup>rd</sup> SFC for the first time has listed some such issues.

Formats circulated by the TFC for compilation of data relating to local bodies have been accepted with modification wherever necessary.

7. Market borrowing by local bodies – whether permitted? If so, borrowings and outstanding Liabilities during the last five years may be furnished. Details of Guarantees given to Local Bodies over this period may also be given. Have there been any defaults requiring budgetary support? If so, details may be given.
- Ans: Though there is no restriction in the matter of raising market loan through floating of bonds, ULBs in Assam has not adopted this practice so far. However, ULBs at times has resorted to borrowing from institutional sources. For instance, GMC had raised loans from HUDCO amounting to Rs. 11.78 crores during 1990 to 1993 against State Government guarantee. They defaulted in payment and the principal with accumulated interest thereon mounted to about Rs. 39.69 crores at the end of 31-03-2005. GOA being the guarantor of the loan has made one time settlement with HUDCO and paying the settled amount since 2004-05. Similarly, a few MBs and TCs had raised loans from LIC long back against government guarantee. They had failed to repay and the outstanding amount, both principal and interest, stood at about Rs. 3.41 crores. This amount remains to be settled as yet.



**THIRTEENTH FINANCE COMMISSION****NAME OF THE STATE : ASSAM****INFORMATION ON LOCAL BODIES**

- 1 Number of Local Bodies at each tier of Panchayati Raj Institutions (PRIs) and each level of Urban Local Bodies (ULBs) in the States (as on 1.4.2008)

**PRIs**

Number of ZPs	20
Number of APs	185
Number of GPs	2202

**ULBs**

Number of MC	1
Number of MBs in General areas	28
Number of MBs in Excluded areas	1
Number of TCs in General areas	43
Number of TCs in Excluded areas	16

- 2 Date of Last PRI Election; Last ULB Election

Dates of last PRIs election as per Annexure-I enclosed.

Dates of last ULBs election as per Annexure-II enclosed.

- 3 Average population covered by PRIs and ULBs at each level as on 1.4.2001 (as per Census 2001). Please append in an extra sheets (in excel sheet) population figures of all PRIs and ULBs from which the average is obtained.

Average population covered by PRIs and ULBs as per Annexure-I & II enclosed.

- 4 Average area covered by PRIs and ULBs at each level as on 1.4.2001 (as per Census 2001). Please append in an extra sheets (in excel sheet) area figures of all PRIs and ULBs from which the average is obtained.

Average area covered by PRIs and ULBs as per Annexure-I & II enclosed.

- 5 **Transfer of resources to PRIs/ULBs set out by the State Finance Commission**

	<b>Assignment of taxes</b>	<b>Devolution of tax revenue</b>	<b>Grants-in-aid</b>	<b>Others (specify)</b>
2 nd SFC		Period 2002-03 to 2005-06	Period 2002-03 to 2005-06	Period 2002-03 to 2005-06
PRIs		263.3400		
ULBs		29.9700	20.0000	
GMC		8.0333	20.0000	
3rd SFC				
<b>PRIs</b>				
2007-08		264.6925	18.2600	
2008-09		641.8559	177.8932	79.5528
2009-10		679.0945	131.8700	85.9174
2010-11		716.6933	141.8700	92.7903
<b>ULBs</b>				
2007-08		99.0775	62.7594	
2008-09		240.2541	22.5419	
2009-10		254.1855	12.6960	
2010-11		268.2667	14.9763	

Schedule -2A

**Transfer of Resources to Local Bodies**  
(actuals upto 2006-07 and estimated for 2007-08 onwards)

**Transfer of resources to District Panchayats : ASSAM**

(Rs. in crores)

Year	Collection from assigned taxes	Amount actually passed on	Devolution		Grants-in-Aid		Others (Specify)		Total	
			Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers**	Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers
2002-03	NIL	NIL	5.4500	NIL	NIL		NIL		5.4500	NIL
2003-04	NIL	NIL	6.1400	NIL	NIL		NIL		6.1400	NIL
2004-05	NIL	NIL	6.9200	NIL	NIL		NIL		6.9200	NIL
2005-06	NIL	NIL	7.8200	NIL	NIL		NIL		7.8200	NIL
2006-07										
2007-08			52.9385		18.2600					
2008-09			128.3712		177.8932		79.5528			
2009-10			135.8149		131.8700		85.9174			
2010-11			143.3387		141.8700		92.7903			
2011-12										
2012-13										
2013-14										
2014-15										

\* If SFC not constituted or where the first SFC has been constituted and its award is yet to be made or yet to be implemented, leave this column blank.

\*\* Actual transfer against devolution has been shown as nil because the entire salary expenditure of provincialised Panchayat staff has been met out of the Consolidated Fund of the State. 2002-03 to 2005-06 was covered by the award of 2nd SFC. Period covered by 3rd SFCs award is 2006-07 to 2010-11. Both the interim and the final reports of 3rd SFC were received after finalisation of budget documents of the respective years. Hence the budget was finalised making adhoc provisions against devolution to local bodies. The acceptance of 3rd SFCs recommendations is still under process. Devolution recommended by 3rd SFC is shown subject to approval of the State Cabinet.

**Schedule -2B**

**Transfer of Resources to Local Bodies  
(actuals upto 2006-07 and estimated for 2007-08 onwards)**

**Transfer of resources to Block Panchayats : ASSAM**

(Rs. in crores)

Year	Collection from assigned taxes	Amount actually passed on	Devolution		Grants-in-Aid		Others (Specify)		Total	
			Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers**	Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers
2002-03	NIL	NIL	16.3300	NIL					16.3300	NIL
2003-04	NIL	NIL	18.4300	NIL					18.4300	NIL
2004-05	NIL	NIL	20.7700	NIL					20.7700	NIL
2005-06	NIL	NIL	23.4700	NIL					23.4700	NIL
2006-07										
2007-08			79.4078							
2008-09			192.5568							
2009-10			203.7224							
2010-11			215.0080							
2011-12										
2012-13										
2013-14										
2014-15										

\* If SFC not constituted or where the first SFC has been constituted and its award is yet to be made or yet to be implemented, leave this column blank.

\*\* Actual transfer against devolution has been shown as nil because the entire salary expenditure of provincialised Panchayat staff has been met out of the Consolidated Fund of the State.

**Schedule -2C**

**Transfer of Resources to Local Bodies**  
(actuals upto 2006-07 and estimated for 2007-08 onwards)

**Transfer of resources to Village Panchayats : ASSAM**

(Rs. in crores)

Year	Collection from assigned taxes	Amount actually passed on	Devolution		Grants-in-Aid		Others (Specify)		Total	
			Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers**	Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers
2002-03	NIL	NIL	32.6600	NIL					32.6600	NIL
2003-04	NIL	NIL	36.8500	NIL					36.8500	NIL
2004-05	NIL	NIL	41.5500	NIL					41.5500	NIL
2005-06	NIL	NIL	46.9500	NIL					46.9500	NIL
2006-07										
2007-08			132.3463							
2008-09			320.9279							
2009-10			339.5373							
2010-11			358.3467							
2011-12										
2012-13										
2013-14										
2014-15										

\* If SFC not constituted or where the first SFC has been constituted and its award is yet to be made or yet to be implemented, leave this column blank.

\*\* Actual transfer against devolution has been shown as nil because the entire salary expenditure of provincialised Panchayat staff has been met out of the Consolidated Fund of the State.

Schedule -2D

**Transfer of Resources to Local Bodies**  
(actuals upto 2006-07 and estimated for 2007-08 onwards)

**Transfer of resources to Municipal Corporations : ASSAM**

(Rs. in Crores)

Year	Collection from assigned taxes	Amount actually passed on	Devolution		Grants-in-Aid		Others (Specify)		Total	
			Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers
2002-03			1.6619	5.7000	5.0000				6.6619	5.7000
2003-04	Not available		1.8736	8.9500	5.0000				6.8736	8.9500
2004-05			2.1122	9.6900	5.0000				7.1122	9.6900
2005-06			2.3856	4.6900	5.0000				7.3856	4.6900
2006-07				3.4100						3.4100
2007-08			25.9774	8.2300	38.2300					8.2300
2008-09			62.9928		11.0993					
2009-10			66.6455		1.0993					
2010-11			70.3375		1.1198					
2011-12										
2012-13										
2013-14										
2014-15										

\* If SFC not constituted or where the first SFC has been constituted and its award is yet to be made or yet to be implemented, leave this column blank.

**Transfer of Resources to Local Bodies**  
(actuals upto 2006-07 and estimated for 2007-08 onwards)

## Transfer of resources to Municipalities ASSAM

(Rs. in Crores)

Year	Collection from assigned taxes	Amount actually passed on	Devolution		Grants-in-Aid		Others (Specify)		Total	
			Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers
2002-03			3.0093		2.9664				5.9757	
2003-04			3.3926	1.8804	2.9664				6.3590	1.8804
2004-05			3.8247	1.4400	2.9664				6.7911	1.4400
2005-06			4.3200	1.4800	2.9664				7.2864	1.4800
2006-07				1.6213						1.6213
2007-08			46.3402	0.2645	15.0626					0.2645
2008-09			112.3708		9.2282					
2009-10			118.8886		4.0442					
2010-11			125.4727		2.3682					
2011-12										
2012-13										
2013-14										
2014-15										

\* If SFC not constituted or where the first SFC has been constituted and its award is yet to be made or yet to be implemented, leave this column blank.

Note:- The figure shown against the column actual transfer under devolution is not based on the recommendations of SFC. As per government decision only the proceeds of M.V. Tax were shared with MBs & TCs.

**Transfer of Resources to Local Bodies**  
(actuals upto 2006-07 and estimated for 2007-08 onwards)

## Transfer of resources to Town Panchayats : ASSAM

(Rs. in Crores)

Year	Collection from assigned taxes	Amount actually passed on	Devolution		Grants-in-Aid		Others (Specify)		Total	
			Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers	Recommended by SFC*	Actual transfers
2002-03			1.2729	0.0802	1.2002				2.4731	0.0802
2003-04			1.4351	0.9349	1.2002				2.6353	0.9349
2004-05			1.6180	1.1300	1.2002				2.8182	1.1300
2005-06			1.8274	1.4246	1.2002				3.0276	1.4246
2006-07				1.2118						1.2118
2007-08			26.7600	0.0710	9.4668					0.0710
2008-09			64.8905		2.2144					
2009-10			68.6533		7.5525					
2010-11			72.4565		11.4884					
2011-12										
2012-13										
2013-14										
2014-15										

\* If SFC not constituted or where the first SFC has been constituted and its award is yet to be made or yet to be implemented, leave this column blank.

Note:- The figure shown against the column actual transfer under devolution is not based on the recommendations of SFC. As per government decision only the proceeds of M.V. Tax were shared with MBs & TCs.

**Schedule – 3A**

**Functions / Services transferred to PRIs and Expenditure thereon: ASSAM.**

Name of function / service	Institution to which transferred	Date of transfer	Revenue Expenditure on the function/service in the year preceding the year of transfer		Average rate of growth of revenue expenditure in the preceding 5 years before transfer
			Budget Head/s (Sub Head/s)	Amount (Rs. In thousand)	
<b>1</b>	<b>2</b>	<b>3</b>	<b>4</b>	<b>5</b>	<b>6</b>
As per activity Mapping issued vide Notification No PDA 336/2001/Pt III/32 dated 25.06.2007.			Under process		NIL



Schedule – 3B

Functions / Services transferred to ULBs and Expenditure thereon. GMC , ASSAM

Name of function / service	Institution to which transferred	Date of transfer	Revenue Expenditure on the function/service in the year preceding the year of transfer		Average rate of growth of revenue expenditure in the preceding 5 years before transfer
			Budget Head/s (Sub Head/s)	Amount (Rs. In thousand)	
1	2	3	4	5	6
1. Regulation of land use and construction of buildings	It was partially handed by GMDA&GMC	14.02.1974			
2. Roads & bridges	Main roads and major bridges under state PWD	14.02.1974			
3. Water supply for domestic , industrial and commercial purpose	Partially Transferred				
4. Public health , sanitation , conservancy & solid waste management	Public health with the GOA rest are with GMC	14.02.1974			
5. Slum improvement and upgradation	National Slum Dev. programme implemented by the GMC.	14.02.1974			
6. Urban poverty alleviation programme	Not Transferred				
7.Provision of Urban amenities and facilities such as parks , gardens, playgrounds, community halls/ centres	Partially Transferred	14.02.1974			
8. Cattle pounds , prevention of cruelty on animals	GMC	14.02.1974			
9. Vital statistics including registration of birth and deaths	Not Transferred				
10. Public amenities including street lighting , parking lots, bus stops and public conveniens	Partially Transferred of street lighting , parking lots, bus stops only	14.02.1974			
11. Regulation of slaughter houses and tanneries.	GMC	14.02.1974			
13.Urban Plaining including town plaining	Not Transferred				
14.Planing of Economic and Social development	Not Transferred				
15 Fire Services	Not Transferred				
16. Urban forestry ,potection of environment and promotion of ecological aspect	Not Transferred				
17. Safeguarding the interest of weaker sections of the society , including to handicapped and mentally retarded	Not Transferred				
18. Promotion of cultural , educational and aesthetic aspects	Not Transferred				

Functions /Services transferredto MBs/TCs has been shown in district-wise details against Schedule- 3B.

Expenditure and sources of Revenue/Capital of PRIs : ASSAM

Expenditure of Panchayati Raj Institutions and Sources of Revenue/Capital

Year	District Panchayats										
	Expenditure		Sources of Revenue						Sources of Capital (Specify)		
	Revenue	Capital	Own Revenue		Transfers from Central Government	Transfers from TFC/EFC	Assigned + Devolution	Grant-in-Aid from State Government	Others (specify)	Source	Amount
			Tax	Non Tax (Incl. user charges)							
2002-03	2.9489	89.2641	0.1007	0.9980	75.3378	0.0000		13.9263	SGRY	67.2299	
									State Share	13.9263	
									IWDP	1.6909	
									EFC		
									SGSY	5.8248	
									IAY	0.5922	
									Hariyali		
									PMGSY		
2003-04	3.1401	306.0157	0.0378	1.3278	290.7674	0.0160		15.2323	SGRY	83.1615	
									State Share	15.2323	
									IWDP	1.9303	
									EFC	0.0160	
									SGSY	14.4597	
									IAY	0.0709	
									Hariyali	0.4950	
									PMGSY	190.6500	
2004-05	3.4770	347.4317	0.0363	1.6807	331.4177	0.0160		15.9980	SGRY	86.7613	
									State Share	15.9980	
									IWDP	2.8119	
									EFC	0.0160	
									SGSY	14.7455	
									IAY	9.0000	
									Hariyali	4.1290	
									PMGSY	213.9700	
2005-06	3.9832	949.9095	0.0563	1.6959	928.4628	0.0160		21.4307	SGRY	66.2944	
									State Share	21.4307	
									IWDP	4.6627	
									EFC	0.0160	
									SGSY	20.7289	
									IAY	5.4600	
									Hariyali	4.3668	
									NERGA	1.0000	
									PMGSY	825.9500	
2006-07	4.7855	1431.7029	0.0210	2.4321	1399.3525	4.2368		28.1136	SGRY	76.3047	
									State Share	28.1136	
									IWDP	0.5700	
									TFC	4.2368	
									SGSY	26.7625	
									IAY	8.7200	
									Hariyali	4.2476	
									NERGA	22.8477	
									PMGSY	1259.9000	
2007-08 (if available)	5.5832	610.1859	0.0273	3.1617	557.8022	4.2368		48.1469	SGRY	40.5319	
									State Share	48.1469	
									IWDP	1.6568	
									TFC	4.2368	
									SGSY	32.1025	
									IAY	13.6500	
									Hariyali	2.9556	
									NERGA	27.4454	
									PMGSY	421.8600	
									BRGF	17.6000	
									DDP		

Year	Block Panchayats										
	Expenditure		Sources of Revenue							Sources of Capital (Specify)	
	Revenue	Capital	Own Revenue		Transfers from Central Government	Transfers from TFC/EFC	Assigned + Devolution	Grant-in-Aid from State Government	Others (specify)	Source	Amount
			Tax	Non Tax (Incl. user charges)							
2002-03	7.7793	168.7589	0.0458	3.8212	141.3299	0.0000		27.4290		SGRY	105.0331
										State Share	27.4290
										IAY	17.6910
										EFC	
										SGSY	8.3677
										HARIYALI	1.0142
										IWDP	9.2239
2003-04	8.1160	214.5896	0.0666	3.7613	182.3240	0.2352		32.0304		SGRY	125.0708
										State Share	32.0304
										IAY	24.0839
										EFC	0.2352
										SGSY	23.9941
										HARIYALI	5.0245
										IWDP	4.1507
2004-05	8.8996	281.1927	0.0725	3.7391	242.7700	0.2352		38.1875		SGRY	140.9705
										State Share	38.1875
										IAY	64.1716
										EFC	0.2352
										SGSY	22.9571
										HARIYALI	8.7822
										IWDP	5.8886
2005-06	13.8091	290.3711	0.0738	3.7837	243.0832	0.2014		47.0865		SGRY	154.9871
										State Share	47.0865
										IAY	52.2383
										EFC	0.2014
										SGSY	19.3872
										HARIYALI	9.9869
										IWDP	2.8440
										NREGA	3.6397
										BRGF	
2006-07	16.1393	440.7737	0.0072	5.3933	362.8515	12.7096		65.2126		SGRY	142.9038
										State Share	65.2126
										IAY	74.1524
										TFC	12.7096
										SGSY	28.5238
										HARIYALI	17.2066
										IWDP	1.6030
										NREGA	98.4619
										BRGF	
2007-08 (if available)	18.8628	474.8006	0.0094	7.0112	413.5596	12.7096		48.5314		SGRY	68.2172
										State Share	48.5314
										IAY	84.2315
										TFC	12.7096
										SGSY	44.5995
										HARIYALI	6.8947
										IWDP	2.5973
										NREGA	207.0194
										BRGF	
										PMGSY	

Year	Village Panchayats										
	Expenditure		Sources of Revenue						Sources of Capital (Specify)		
	Revenue	Capital	Own Revenue		Transfers from Central Government	Transfers from TFC/EFC	Assigned + Devolution	Grant-in-Aid from State Government	Others (specify)	Source	Amount
			Tax	Non Tax (Incl. user charges)							
2002-03	16.1741	236.8621	0.5833	2.9088	207.6150	0.0000		29.2471		SGRY	158.5855
										State Share	29.2471
										IAY	48.6106
										EFC	
										SGSY	
										HARIYALI	
										IWDP	0.4189
2003-04	19.2746	416.3684	0.4276	2.7009	303.0276	42.3066		71.0342		SGRY	216.5728
										State Share	71.0342
										IAY	84.7929
										EFC	42.3066
										SGSY	
										HARIYALI	0.7000
										IWDP	0.9619
2004-05	16.0514	384.8498	0.4283	2.6743	315.5493	21.4064		47.8941		SGRY	193.0836
										State Share	47.8941
										IAY	122.4357
										EFC	21.4064
										SGSY	
										HARIYALI	0.0300
										IWDP	
2005-06	31.1994	421.5382	0.4225	2.7567	316.1729	39.3119		66.0534		SGRY	210.0335
										State Share	66.0534
										IAY	100.5444
										EFC	39.3119
										SGSY	
										HARIYALI	2.6150
										IWDP	0.4800
										NREGA	2.5000
2006-07	34.6891	558.7661	0.5914	3.8595	435.9134	25.4188		97.4339		SGRY	182.0455
										State Share	97.4339
										IAY	157.3599
										TFC	25.4188
										SGSY	
										HARIYALI	4.7002
										IWDP	
										NREGA	91.8078
2007-08 (if available)	37.3907	506.0304	0.7688	5.0174	411.1455	25.4188		69.4661		SGRY	104.0008
										State Share	69.4661
										IAY	186.8098
										TFC	25.4188
										SGSY	0.0953
										HARIYALI	2.7206
										IWDP	
										NREGA	117.5190

TFC:Twelfth Finance Commission, EFC:Eleventh Finance Commission

## Expenditure and Sources of Revenue of PRIs - District-wise ASSAM

(Rs. In Crore)

Expenditure and source of Revenue of Panchayati Raj Institutions (Information to be provided District-wise)

District Panchayat		Block Panchayats				Village Panchayats											
		(aggregate information of all block panchayats in a district to be provided)				(aggregate information of all block panchayats in a district to be provided)											
Name of the District Panchayat		No. of Block panchayats:				185				No. of Village panchayats:				2202			
Total Area of District Panchayat		Total area of block panchayats:				40658.64 sq. km				Total area of village panchayats:				40658.64 sq. km			
Total Population of District Panchayat		Total population of block panchayats:				20198790				Total population of village panchayats:				20198790			
		Year				Year				Year							
S.N.	Items	2004-05	2005-06	2006-07	2007-08	2004-05	2005-06	2006-07	2007-08	2004-05	2005-06	2006-07	2007-08				
I	<b>Expenditure</b>																
A	Revenue	3.4770	3.9832	4.7855	5.5832	8.8996	13.8091	16.1393	18.8629	16.0514	31.1994	34.6891	37.3907				
B	Capital	347.4317	949.9095	1431.7029	610.1859	281.1927	290.3711	440.7737	475.0673	384.8498	421.5382	558.7661	506.0304				
II	<b>Sources of Revenue</b>																
A	Own Revenue																
	<i>i. Own tax</i>	0.0363	0.0563	0.0210	0.0273	0.0725	0.0738	0.0072	0.0094	0.4283	0.4225	0.5914	0.7688				
	<i>ii. Own non-tax</i>	1.6807	1.6959	2.4321	3.1617	3.7391	3.7837	5.3933	7.0112	2.6743	2.7567	3.8595	5.0174				
B	Transfers from Central Government #																
	<i>(detail information on each of the CSS to be given below)</i>																
	<i>i SGRY</i>	86.7613	66.2944	76.3047	40.5319	140.9705	154.9871	142.9038	68.2172	193.0836	210.0335	182.0455	104.0008				
	<i>ii SGSY</i>	14.7455	20.7289	26.7625	32.1025	22.9571	19.3872	28.5238	44.5995				0.0953				
	<i>iii PMGSY</i>	213.9700	825.9500	1259.9000	421.8600												
	<i>iv NREGA</i>		1.0000	22.8477	27.4454		3.6397	98.4619	207.0194		2.5000	91.8078	117.5190				
	<i>v BRGF</i>				17.6000												
	<i>vi Hariyali</i>	4.1290	4.3668	4.2476	2.9556	8.7822	9.9869	17.2066	6.8947	0.0300	2.6150	4.7002	2.7206				
	<i>vii IAY</i>	9.0000	5.4600	8.7200	13.6500	64.1716	52.2383	74.1524	84.2315	122.4357	100.5444	157.3599	186.8098				
	<i>viii IWDP</i>	2.8119	4.6627	0.5700	1.6568	5.8886	2.8440	1.6030	2.5973		0.4800						
	C. Transfers from TFC/EFC	0.0160	0.0160	4.2368	4.2368	0.2352	0.2014	12.7096	12.7096	21.4064	39.3119	25.4188	25.4188				
	D. Assigned + Devolution																
	E. Grant-in-Aid from State Government	15.9980	21.4307	28.1136	48.1469	38.1875	47.0865	65.2126	48.5314	47.8941	66.0534	97.4339	69.4661				
	F. Others (specify)																

# : Provide information on each of the CSS like SGRY, NREGS, IAY, PMGSY etc from which money is received in the space provided below. Insert additional rows if needed.

TFC:Twelfth Finance Commission, EFC:Eleventh Finance Commission

Separate format to be filled for each district.

Expenditure and sources of Revenue/Capital of Urban Local Bodies : ASSAM

Expenditure of Urban Local Bodies and Sources of Revenue/Capital

Year	Municipal Corporations (Guwahati Municipal Corporation)										
	Expenditure		Sources of Revenue						Sources of Capital (Specify)		
	Revenue	Capital	Own Revenue		Transfers from Central Government	Transfers from TFC/EFC	Assigned + Devolution	Grant-in-Aid from State Government	Others (specify)	Source	Amount
			Tax	Non Tax (Incl. user charges)							
2002-03	29.3100	5.2000	6.9881	19.8055			3.6000			SJSRY	
										State Share	4.8000
										NSDP	0.4000
										MV	
										EFC	
										IDSMT	
										UIDSSMT	
										IHSDP	
										10% pool fund	
2003-04	29.6803	0.6158	11.4296	9.6867		0.2000	8.9500			SJSRY	
										State Share	0.4158
										NSDP	
										MV	
										EFC	0.2000
										IDSMT	
										UIDSSMT	
										IHSDP	
										10% pool fund	
2004-05	38.9600	7.3106	10.2090	8.9036		0.0000	9.6900	6.2230		SJSRY	
										State Share	7.3106
										NSDP	
										MV	
										EFC	
										IDSMT	
										UIDSSMT	
										IHSDP	
										10% pool fund	
2005-06	35.4900	1.5434	11.8537	11.1022		0.0000	4.6900	7.0000		SJSRY	
										State Share	1.4834
										NSDP	0.0600
										MV	
										EFC	
										IDSMT	
										UIDSSMT	
										IHSDP	
										10% pool fund	
										NOAP	
										MP	
										FDR	

										MLAD	
										KALPUTARU	
2006-07	37.9300	8.4986	16.0197	10.4750		1.1800	3.4100	3.6500		SJSRY	
										State Share	7.2500
										NSDP	0.0686
										MV	
										TFC	1.1800
										IDSMT	
										UIDSSMT	
										IHSDP	
										10% pool fund	
										NOAP	
										MP	
										FDR	
										MLAD	
										KALPUTARU	
2007-08 (if available)	40.8909	10.8200	18.4812	9.4805		0.5000	7.2265	3.1000		SJSRY	0.1800
										State Share	9.8500
										NSDP	
										MV	
										TFC	0.5000
										IDSMT	
										UIDSSMT	
										IHSDP	
										10% pool fund	
										NOAP	
										MP	
										FDR	
										MLAD	
										KALPUTARU	
										JNNURM	0.2900

Year	Municipalities: Assam										
	Expenditure		Sources of Revenue						Sources of Capital (Specify)		
	Revenue	Capital	Own Revenue		Transfers from Central Government	Transfers from TFC/EFC	Assigned + Devolution	Grant-in-Aid from State Government	Others (specify)	Source	Amount
			Tax	Non Tax (Incl. user)							
2002-03	15.4803	2.1370	5.9021	7.8561	1.7067	0.2644	0.0000	0.1659	SJSRY	0.6567	
									State Share	0.1659	
									NSDP		
									MV		
									EFC	0.2644	
									IDSMT	1.0500	
									UIDSSMT		
									IHSDP		
									10% pool fund		
2003-04	19.0227	11.3301	6.9430	9.2432	7.1699	2.0005	1.8804	0.2793	SJSRY	4.7004	
									State Share	0.2793	

										NSDP	
										MV	1.8804
										EFC	2.0005
										IDSMT	2.4695
										UIDSSMT	
										IHSDP	
										10% pool fund	
2004-05	22.3208	9.4081	7.8012	10.3855	4.1739	2.4514	1.4400	1.3428		SJSRY	2.5758
										State Share	1.3428
										NSDP	
										MV	1.4400
										EFC	2.4514
										IDSMT	1.5981
										UIDSSMT	
										IHSDP	
										10% pool fund	
2005-06	26.0245	12.7281	8.3884	11.1672	9.1885	0.2345	1.4800	1.7751	0.0500	SJSRY	1.1522
										State Share	1.7751
										NSDP	0.0575
										MV	1.4800
										EFC	0.2345
										IDSMT	3.2500
										UIDSSMT	
										IHSDP	4.7288
										10% pool fund	
										NOAP	
										MP	
										FDR	
										MLAD	
										KALPUTARU	
										Loan	0.0500
2006-07	28.4497	20.1687	9.2266	12.2828	13.7824	2.0821	1.6213	2.6829		SJSRY	3.5856
										State Share	2.6829
										NSDP	
										MV	1.6213
										TFC	2.0821
										IDSMT	5.1878
										UIDSSMT	
										IHSDP	2.7825
										10% pool fund	2.2265
										ID (from State)	
										NOAP	
										MP	
										FDR	
										MLAD	
										KALPUTARU	
2007-08 (if available)	31.0865	48.4382	10.1487	13.5112	34.6714	0.0000	0.2645	13.5023		SJSRY	8.0291
										State Share	13.5023
										NSDP	
										MV	0.2645



										TFC	
										IDSMT	7.8198
										UIDSSMT	6.8979
										IHSDP	5.6855
										10% pool fund	6.2391
										State Plan	
										NOAP	
										MP	
										FDR	
										MLAD	
										KALPUTARU	

Year	Nagar Panchayats :Assam										
	Expenditure		Sources of Revenue							Sources of Capital (Specify)	
	Revenue	Capital	Own Revenue		Transfers from Central Government	Transfers from TFC/EFC	Assigned + Devolution	Grant-in-Aid from State Government	Others (specify)	Source	Amount
			Tax	Non Tax (Incl. user charges)							
2002-03	4.8174	1.0252	1.2489	2.1788	0.7595	0.1504	0.0802	0.0351		SJSRY	0.0746
										State Share	0.0351
										NSDP	0.1270
										MV	0.0802
										EFC	0.1504
										IDSMT	0.5579
										UIDSSMT	
										IHSDP	
										10% pool fund	
2003-04	5.9476	5.8382	1.4697	2.5629	3.6857	1.0620	0.9074	0.1831		SJSRY	2.2447
										State Share	0.1831
										NSDP	0.1449
										MV	0.9074
										EFC	1.0620
										IDSMT	1.2961
										UIDSSMT	
										IHSDP	
										10% pool fund	
2004-05	6.9958	9.2426	1.6515	2.8796	4.7928	2.6785	1.1300	0.6413		SJSRY	2.7252
										State Share	0.6413
										NSDP	0.5076
										MV	1.1300
										EFC	2.6785
										IDSMT	1.5100
										UIDSSMT	
										IHSDP	
										10% pool fund	
										MP	0.0500
2005-06	8.2317	7.2999	1.7755	3.0966	4.3503	0.2141	1.4246	1.3109	0.0000	SJSRY	0.3775
										State Share	1.3109
										NSDP	0.4999

										MV	1.4246
										EFC	0.2141
										IDSMT	1.2375
										UIDSSMT	
										IHSDP	
										10% pool fund	2.2154
										Loan (State)	
										NOAP	
										MP	0.0200
										FDR	
										MLAD	
										KALPUTARU	
2006-07	9.5205	26.0460	2.0222	3.4400	21.0227	1.1685	1.2118	2.6430		SJSRY	2.7755
										State Share	2.6430
										NSDP	0.1148
										MV	1.2118
										TFC	1.1685
										IDSMT	2.8806
										UIDSSMT	8.9710
										IHSDP	0.7166
										10% pool fund	5.5442
										ID (from State)	
										NOAP	
										MP	0.0200
										FDR	
										MLAD	
										KALPUTARU	
2007-08 (if available)	10.3578	33.5982	2.2242	3.7839	18.1915	0.0000	2.1210	13.2857		SJSRY	7.1838
										State Share	13.2857
										NSDP	
										MV	2.1210
										TFC	
										IDSMT	
										UIDSSMT	7.8905
										IHSDP	0.6964
										10% pool fund	2.4208
										State Plan	
										NOAP	
										MP	
										FDR	
										MLAD	
										KALPUTARU	

TFC:Twelfth Finance Commission, EFC:Eleventh Finance Commission  
UIDSSMT: Urban Infrastructure Development Scheme for Small and Medium Towns  
IDSMT: Integrated Development of Small and Medium Towns  
IHSDP : Integrated Housing and Slum Development Programme

Schedule - 4D													
Expenditure and Sources of Revenue of ULBs - District-wise ASSAM										(Rs. In Crore)			
Expenditure and source of Revenue of Urban Local Bodies (Information to be provided District-wise)													
Municipal Corporation					Municipality				Town Panchayats				
(aggregate information of all Municipal Corporation in the District to be provided if there are more than one in the district)					(aggregate information of all Municipalities in a district to be provided )				(aggregate information of all town panchayats in a district to be provided )				
Name of the Municipal Corporations:		GUWAHATI MUNICIPAL CORPORATION			No. of Municipalities:		28		No. of Town panchayats:		43		
Total Area of Municipal Corporations:		216.79 Sq. Km			Total area of Municipalities:		257.25 sq. km		Total area of Townpanchayats:		215.43 sq. km		
Total Population of Municipal Corporations:		809895			Total population of Municipalities:		1328828		Total population of Town panchayats:		575702		
		Year			Year				Year				
S.N.	Items	2004-05	2005-06	2006-07	2007-08	2004-05	2005-06	2006-07	2007-08	2004-05	2005-06	2006-07	2007-08
<b>I</b>	<b>Expenditure</b>												
A	Revenue	38.9600	35.4900	37.9300	40.8909	22.3208	26.0245	28.4497	31.0865	6.9958	8.2317	9.5205	10.3578
B	Capital	7.3106	1.5434	8.4986	10.8200	9.4081	12.7281	20.1687	48.4382	9.2426	7.2999	26.0460	33.5982
<b>II</b>	<b>Sources of Revenue</b>												
A	Own Revenue												
	<i>i. Own tax</i>	10.2090	11.8537	16.0197	18.4812	7.8012	8.3884	9.2266	10.1487	1.6515	1.7755	2.0222	2.2242
	<i>ii. Own non-tax</i>	8.9036	11.1022	10.4750	9.4805	10.3855	11.1672	12.2828	13.5112	2.8796	3.0966	3.4400	3.7839
B	Transfers from Central Government #												
	<i>(detail information on each of the CSS to be given below)</i>												
	<i>i. SJSRY</i>				0.1800	2.5758	1.1522	3.5856	8.0291	2.7252	0.3775	2.7755	7.1838
	<i>ii. NSDP</i>		0.0600	0.0686			0.0575			0.5076	0.4999	0.1148	
	<i>iii. IDSMT</i>					1.5981	3.2500	5.1878	7.8198	1.5100	1.2375	2.8806	
	<i>iv. UIDSSMT</i>								6.8979			8.9710	7.8905
	<i>v. IHSDP</i>						4.7288	2.7825	5.6855			0.7166	0.6964
	<i>vi. 10% Pool fund</i>							2.2265	6.2391		2.2154	5.5442	2.4208
	<i>vii. NOAP</i>												
	<i>viii. MP</i>									0.0500	0.0200	0.0200	
	<i>ix. FDR</i>												
	<i>x. JNNURM</i>				0.2900								
	C. Transfers from TFC/EFC			1.1800	0.5000	2.4514	0.2345	2.0821		2.6785	0.2141	1.1685	
	D. Assigned + Devolution	9.6900	4.6900	3.4100	3.1000	1.4400	1.4800	1.6213	0.2645	1.1300	1.4246	1.2118	2.1210
	E. Grant-in-Aid from State Government	7.3106	1.4834	7.2500	9.8500	1.3428	1.7751	2.6829	13.5023	0.6413	1.3109	2.6430	13.2857
	F. Others (specify) Non-Plan Grants for GOA	6.2230	7.0000	3.6500	7.2265		0.0500						
# : Provide information on each of the CSS from which money is received in the space provided below. Insert additional rows if there are many CSS TFC:Twelfth Finance Commission, EFC:Eleventh Finance Commissioner Separate format to be filled for each district.													